

London Borough of Enfield

Portfolio Report

Report of: Doug Wilkinson – Director of Environment and Operations

Subject: Publication of Climate Action Plan 2021/22 Progress Report and Emissions Review and timeline and engagement approach for Climate Action Plan review.

Cabinet Member: Cllr Ergin Erbil

Executive Director: Joanne Drew - Acting Executive Director of Place

Ward: All borough

Key Decision: N/A

Purpose of Report

1. In its Climate Action Plan 2020 the Council commits to annually publish progress reports. Following the progress report of 2020/21, this report recommends the publication of the second progress report for the 2021/22 financial year included here.
2. Alongside this is a second Carbon Emissions Review, which includes details of the carbon emissions data analysis undertaken to support the Progress Report. This is recommended to be published at the same time as the Progress Report.
3. In its Climate Action Plan 2020 the council also commits to undertaking a review every two years. This report sets out the timeline and engagement approach for the review, with the intention to recommend this for approval in Spring 2023.
4. This portfolio report sets out:
 - a. An overview of the content of the Progress Report and Emission Review and approach taken to its preparation.
 - b. The timescales and approach for engaging on the Climate Action Plan review.

Proposal(s)

5. To agree to the proposed progress report and emissions review and their publication.

6. To agree to the timescale and proposed engagement approach for development of the Climate Action Plan review.
7. To delegate the authority to the Head of Climate Action and Sustainability to engage with relevant parties to develop the review of the Climate Action Plan in consultation with the Executive Director of Place.

Reason for Proposal(s)

8. To comply with the commitment to publish an annual Climate Action Progress and Emissions Reviews every year and undertake a review every 2 years

Relevance to the Council's Plan

9. Climate Action is a cross-cutting theme of the Council's Plan. Reporting and monitoring of progress against the actions and targets in the Climate Action Plan is critical to Climate Action. Completing the review of the Climate Action Plan is an essential part of the process for further development and action in the coming year and beyond. This is so the Council will be able to take effective action to reduce carbon emissions in line with overarching targets:
 - a. Carbon neutral organisation by 2030.
 - b. Carbon neutral borough by 2040.
10. Good Homes in Well-connected Neighbourhoods – Providing warmer, more comfortable homes with cleaner, cheaper energy.
11. Safe Healthy Confident Communities – Providing action on long term climate pollution reduction and global heating adaption.
12. An Economy that Works for Everyone – Providing opportunities for green jobs and training while providing cleaner, cheaper energy for businesses.

Background

13. The destabilising climate is one of the most severe threats we face as a community. The Council declared a Climate Emergency in 2019 to highlight the need for urgent action both in the reduction of carbon emissions and the adaption measures needed to prepare for the changing climate.
14. The Council adopted its ambitious Climate Action Plan (CAP) in July 2020 (Key decision no. 5136) with headline targets to be a carbon neutral organisation by 2030 and for the borough to be carbon neutral by 2040. Within the Plan there was a commitment to:
 - a. Review performance and publish progress on annual basis
 - b. Invite public and other stakeholders to comment and ask questions about the progress we are making
 - c. Undertake a review every 2 years
15. Acting to tackle climate change is urgently required to prevent catastrophic consequences (for example flooding and severe weather incidents) for our community in Enfield and communities around the world. These impacts are

likely to be most keenly felt in areas with higher levels of deprivation as highlighted on the [GLA's Climate Risks](#) map.

16. In delivering on our ambitious targets to become a carbon neutral organisation by 2030 and carbon neutral borough by 2040, we are aiming to ensure a fair transition which does not disadvantage any groups who share a protected characteristic, and which instead advances equality.

Progress Report & Emissions Report

17. This is the second progress report and emissions review. This was agreed to ensure we maintain our commitment to publish progress on an annual basis. It also serves to provide an interim update for the CAP review.

Content of the Report

18. The report has been structured as follows:

<i>Section</i>	<i>Summary</i>
Chair's Introduction	Introduction from Cllr Ergin Erbil which provides an overview of the reason for and purpose of the progress report, brief highlights from 2021/22 and highlights learnings that will feed into the Climate Action Plan review.
Progress in 2021/22	Key highlights set out by the thematic areas in the Climate Action Plan: A. The Council's operations B. Travel C. Buildings D. Waste E. Energy F. Natural environment G. Influencing others H. Financing the plan Detailed analysis is included in a separate document: "Enfield's Carbon Emissions Review 2021/22".
CAP review	<ul style="list-style-type: none"> - Timeline - Proposed themes and priorities - Challenges to consider - Engagement approach
Engagement	Details on how residents can engage with this report, proposing a rolling engagement approach with open invite for comment and ideas. An interactive version of the progress report will be provided on the website. Further engagement and incorporation of feedback will be part of the review of the Climate action plan.
Appendix A	Annual carbon emissions report for the 2021/22 financial year for the Council's corporate operations and borough-wide. The key headlines for emissions are: Carbon neutral organisation

<i>Section</i>	<i>Summary</i>
	<ul style="list-style-type: none"> The combined Scopes 1 and 2 total shows a 1% increase compared to 2020/21, which was expected due to the impacts on our operations arising from Covid reducing. This is an overall 19% reduction in the Council's direct emissions over the baseline which is on track with required trajectory. <p>Carbon neutral borough</p> <ul style="list-style-type: none"> Due to a change in methodology, a new baseline will be established as part of the Climate Action Plan review, this will more closely align with our 2020 adoption of the Climate Action Plan. In the interim the most recent data available for 2019 shows emissions are 1% higher than the 2017 baseline year. The trajectory since setting a baseline from 2017 data is generally showing a downward trend for Scope 2, electrical emissions, but an upwards trend for Scope 1 emissions such as from road-based transport.
Appendix B	<p>Update on Climate Action Plan Actions and Key Performance Indicators.</p> <p>This has been produced piloting a new platform, hosted by OnePlanet, which enables the Climate Action Plan to be viewed and engaged with interactively as a mindmap online. This follows a clear framework, and which better shows the interconnected nature of outcomes, actions and indicators. The platform enables the Climate Action & Sustainability Team to centralise management and monitoring of the Climate Action Plan Delivery, publish standardised reports, while distributing ownership to service teams and stakeholders.</p> <p>A simplified version of the platform will be publicly available and the link to this will be available on the Enfield Council website with this report. An example of what this will look like is here.</p>

Timescales

19. The timescales have been largely driven by the availability of updated data to inform the emissions review but also reflects the resources required to produce an additional interim report to respond to the timescales of the CAP review.

<i>Timeframe</i>	<i>Deliverable</i>
July 2022	<ul style="list-style-type: none"> Overview of proposed content and approach agreed with Executive Director of Place
August 2022	<ul style="list-style-type: none"> Start of data collection and analysis to support the annual emissions review Internal engagement to update actions

End of September 2022	<ul style="list-style-type: none"> • Review of Council's corporate and borough-wide emissions completed • Internal engagement on action status completed
October 2022	<ul style="list-style-type: none"> • Presentation to the Executive Management Team and Directors Management Team • Progress report updated following engagement • Cabinet Member sign off and publication on Council's website

Engagement

20. The progress report is a non-statutory document and does not set out any new policies, it is reporting on progress to date. It is also noted that this is an interim report ahead of the CAP review, in which further engagement will be undertaken, so a proportionate engagement process is being undertaken:

<i>Area</i>	<i>Approach</i>
Cabinet Member	<ul style="list-style-type: none"> • Briefings in August 2022 and proposed for October 2022
Council directorates, services and teams	<ul style="list-style-type: none"> • Direct engagement including interviews to review progress and presentations at management meetings. • Corporate internal consultation process.
Councillors	<ul style="list-style-type: none"> • Proposed to be included in members newsletter in October 2022
Public and stakeholders	<ul style="list-style-type: none"> • There will be opportunity for comment on the progress and emissions review via the Council website. • Feedback will be incorporated as part of the Climate Action Plan review engagement.

Climate Action Plan review

21. The Climate Action Plan (CAP) review will build on all the work done and knowledge gained so far. The starting point will be the first issue of the Climate Action Plan (2020) and the following progress and emissions reviews. We will take on board the Local Area Energy Plan (LAEP) evidence and recommendations, the feedback received from the engagement process, internal stakeholder discussions and the recommendations from the audit review.

22. The review of the Climate Action Plan will include:

- a. How the actions are delivered by council teams as part of their service, using new and existing indicators to track progress.
- b. How we distinguish actions that are within the council direct control, from those where our role is more limited eg. influencing or monitoring. Where actions are not under our direct control, we will describe the stakeholders and 'actors' needed to bring about the action, and the part we will play.

- c. Ensuring we distinguish between outcomes, actions, and indicators.
- d. Actions will be reviewed against SMART criteria (Specific, Measurable, Attainable, Relevant and Time-based).
- e. A financial assessment of the Climate Action Plan, and explore how any costs, savings and revenue can be included in 2022/2023 and longer-term budgets.
- f. Piloting the use of the OnePlanet reporting tool – which is designed to help distribute the work of carbon neutrality to all relevant teams.
- g. Whether actions need to be extended to cover further activities needed or discontinued when tasks have been completed.

23. The revisions will respond to the 2022-2024 areas of priority:

- a. Cost-of-living and fuel poverty challenges
- b. Staff carbon literacy programme
- c. Decarbonising corporate buildings inc. schools
- d. Council housing retrofit at scale
- e. Enfield Forest / Rural Enfield Transformation
- f. Raising funding from the public and businesses
- g. Reducing consumption and increasing recycling
- h. Installing more electric vehicle charging points
- i. Promoting green industry and skills
- j. Testing area-based multi-intervention approach
- k. Adaptation and resilience.

Timescales for the CAP review

Action	Date
Internal engagement and reviews	October – November 2022
External Engagement	November - December 2022
Incorporating feedback, drafting and internal review of good draft	January - February 2023
Approval decision	March 2023
Call-in period followed by publication	April 2023

Engagement and Consultation Approach

24. Local councils have control of 2% of borough emissions and influence over approximately 35% of all carbon emissions in their areas, meaning that a council cannot achieve carbon neutral targets on their own. To this end, we need to engage with organisations, businesses, community organisations and everyone who lives and works in Enfield to create a realistic, robust and cost-effective way of reaching the borough net zero goals.

25. Although there may be difficult conversations ahead, there is a high confidence that all parties share the same overall goals of carbon reductions. This engagement approach ensures all stakeholders are contributing to the review of the Climate Action Plan, so that it has ‘buy-in’ internally and externally.

26. The engagement approach will be delivered to ensure that we engage with a diverse range of community groups to ensure that the engagement is inclusive and representative of Enfield's population. An Equalities Impact Assessment will be carried out for the engagement and the following CAP review report.
27. We want to continue and build on the Climate engagement work that began with the original Climate Action Plan and develop the recent engagement from the Local Area Energy Plan (LAEP). This engagement process will also incorporate feedback and comments from the Progress and Emissions reports.
28. Although this is a non-statutory consultation, the purpose and objectives of the external engagement is to:
- a. Reflect on the original Climate Action Plan, receive feedback, and discuss ideas for any amendments to seek a collective response.
 - b. Secure commitments to actions from external stakeholders and agree to a process by which these commitments can be called upon.
 - c. Reach out to a wider group of stakeholders who have not yet been engaged in the process so far but are fundamental to its longer-term success.
 - d. To gather new ideas for climate action.
 - e. Explore new partnerships.
29. The purpose and objectives of the internal engagement is to:
- a. Hear feedback from the original Climate Action Plan, discuss ideas for any amendments and receive new ideas.
 - b. Embed actions and indicators into the team's service areas.
 - c. Work with finance teams to provide a high-level business and costing approach for the Climate Action Plan and incorporate into short- and long-term budgets.

30. The CAP review engagement and consultation approach is as follows:

<i>Area</i>	<i>Approach</i>
Cabinet Member	Monthly or Bi-monthly Briefings
Councillors	<ol style="list-style-type: none"> 1. Group briefings either at meetings or via email 2. Members newsletter 3. Leader Briefing 4. Scrutiny Panel – providing a critical but constructive feedback
Climate Change Task Force /	Recommence Bi-monthly meetings
Climate Action Delivery board	Begin monthly meetings
Council directorates, services and teams	<ol style="list-style-type: none"> 1. Briefings, presentations and workshops at management meetings. Including outlining the way we are giving all residents and opportunity to comment and input on major decisions. 2. Team workshops 3. Corporate internal consultation process. 4. Review with CAP auditors

Public and stakeholders	<p>Public engagement:</p> <ol style="list-style-type: none"> 1. Consultation of the existing version of the CAP with comments invited via: <ul style="list-style-type: none"> • Council website. • Let's talk Enfield • Social media platforms. 2. A council led, public, open invitation event at in a council location (library or community centre) for all local Climate and Sustainability organisations in Enfield and interested parties. Publicised through the council website, newsletter and social media. 3. Focussed engagement workshops with Community and Business organisations. This could be separate meetings, or attendance at programmed meetings. This might include representative from groups such as: <ul style="list-style-type: none"> • Environment Forum • Voluntary aided sector • Community groups • Retrofit and EV vehicle supply chains • Business Groups • Citizen and consumer groups • Transport providers • Community energy groups • Public institutions (inc NHS, Education) • Schools Groups • Youth Parliament 4. Engagement stands- such as in libraries.
Strategic Stakeholders	<p>Workshops or reviews with strategic partners, which might include representatives from groups such as:</p> <ul style="list-style-type: none"> • Neighbouring Authorities • Strategic Partnerships (UKPN, TfL) • Delivery partners (Energetik) • Climate and Sustainability organisations (Good Homes Alliance, UKGBC, C40, Race to Zero)
Regional and local government	<p>Workshops or reviews which might include representatives from groups such as:</p> <ul style="list-style-type: none"> • GLA • London Councils (climate change workstreams including Retrofit London) • UK100

Proposed Governance Approach

31. The Climate Action Plan Governance assumes that the Council and Cabinet functions, in terms of overseeing strategic decisions and policies, will be as follows:

<i>Group</i>	<i>Role</i>	<i>Membership</i>
Climate Change Task	<ul style="list-style-type: none"> • Champions for the 	<ul style="list-style-type: none"> • Chaired by relevant Cabinet

<i>Group</i>	<i>Role</i>	<i>Membership</i>
Force	Climate Action Plan. <ul style="list-style-type: none"> • Addressing specific climate action and sustainability challenges. • Providing expert advice (similar to the planning service Design Review Panel). 	<ul style="list-style-type: none"> • member with named deputy. • Senior Council officers leading on relevant subject areas. • Other public sector organisations such as the NHS. • Locally based experts. • Businesses in green and at risk sectors. •
Climate Action Delivery Board	<ul style="list-style-type: none"> • Internal champions for the Climate Action Plan. • Monitoring progress and taking action to ensure delivery. 	<ul style="list-style-type: none"> • Chaired by member of EMT with named deputy. • Senior Council officers accountable for the full range of Council services.
Environment and Climate Action Scrutiny Panel	<ul style="list-style-type: none"> • “Critical friend” providing a political view on specific areas of interest. 	<ul style="list-style-type: none"> • Councillors from both the administration and opposition.
Environment Forum	<ul style="list-style-type: none"> • Engagement on environment related activities. 	<ul style="list-style-type: none"> • Councillors from both the administration and opposition. • Community representatives.

Main Considerations for the Council

32. The Council has committed to reporting on progress in respect of the Climate Action Plan and the proposed Progress and Emissions will meet that requirement.

33. The timeline and engagement approach are the most appropriate way to work with relevant stakeholders and community organisations to deliver the Climate Actions Plan targets for 2030 and 2040

Safeguarding Implications

34. None identified

Public Health Implications

35. There are no direct Public Health implications related to the publishing of the progress report and emissions review.

36. In wider context, given the extreme threat of Climate Change on public health, the aims and objectives of the Climate Action Plan and monitoring process support Public Health's efforts to embed Health in all Policies across the Council.

Equalities Impact of the Proposal

37. The proposals to report on progress and proposed timeline and engagement for the CAP review do not in themselves have any direct implications. When engaging with stakeholders as part of the CAP review, there will be consideration of the need for accessible materials and platforms. An Equalities Impact Assessment will be carried out for the engagement and the following CAP review report.
38. The engagement approach will be delivered to ensure that we engage with a diverse range of community groups to ensure that the consultation is inclusive and representative of Enfield's population.

Environmental and Climate Change Considerations

39. By reporting progress against the actions and targets in the Climate Action Plan, as well as outlining the timeline and engagement process for undertaking the Climate Action Plan review, the Council will be able to take effective action to reduce carbon emissions in line with overarching targets:
- Carbon neutral organisation by 2030
 - Carbon neutral borough by 2040

Risks that may arise if the proposed decision and related work is not taken

40. The main risk is reputational because the Council has made a clear commitment to monitor and publish information on progress made with delivering the actions and targets in the Climate Action Plan. There is also a risk that delivery of the Climate Action Plan will be delayed if progress is not consistently and regularly assessed.

Risks that may arise if the proposed decision is taken and actions that will be taken to manage these risks

41. Should there have been little or no progress with delivering the Climate Action Plan, then this would have an environmental impact for the borough and a reputational impact for the Council. However, given the amount of climate action that has been taken in 2021/22, this is not considered to be a significant risk.

Financial Implications

42. The estimated cost of the proposals to report on progress and engage with stakeholders will be met from the current Climate Action and Sustainability Team resources and budgets. Teams across the council will be expected to support the Climate Action and Sustainability Team to shape the development of the review of the Climate Action Plan.
43. Actions and targets in the Climate Action Plan and within the review have a financial impact. These will be identified for assessment as part of the required approval process. The proposals to report on progress and engage with stakeholders do not in themselves have any direct implications.

Legal Implications

44. The Climate Change Act 2008 required the UK to achieve an 80% reduction in greenhouse gas levels (below 1990 levels) by 2050. The Prime Minister announced on 12th June 2019 that the UK would eradicate its net contribution to climate change by 2050. The Climate Change Act 2008 (2050 Target Amendment) Order 2019 amended the 2008 Act by increasing the 80% reduction to 100% or net zero by 2050.
45. The Government's commitment to the Paris Agreement, and its ratification by the UK in November 2016 is another important consideration. The Paris Agreement is aimed at tackling climate change by cutting greenhouse gas emissions and keeping global temperatures "well below" 2°C above pre-industrial levels and to pursue efforts to limit warming to 1.5°C.
46. Whilst there are no legal implications for this report the Council would need to ensure that any actions comply with corporate objectives, national policy and legislation.

Workforce Implications

47. The proposals to report on progress and proposed timeline and engagement for the CAP review do not in themselves have any direct implications.

Property Implications

48. The proposals to report on progress and engage with stakeholders do not in themselves have any direct implications. Emissions reporting does present the aggregated energy data for council owned properties for the purpose of establishing and reporting on the emissions footprint.

Democracy Implications

49. Democratic services have confirmed that they have no comments.

Procurement Implications

50. The proposals to report on progress and proposed timeline and engagement for the CAP review do not in themselves have any direct implications on Procurement.
51. The Council has a Sustainable and Ethical Procurement Policy that was approved at Cabinet February 2022. Services need to ensure that all procurement activity (specifically over the threshold) is aligned to this policy, specifically those related to Carbon Reduction to support the Councils Carbon Neutral targets and emissions reduction targets. This will ensure that contracts let are supporting the Carbon Reduction targets.

Other Implications

52. None identified.

Options Considered

53. **Do nothing** – This was not pursued because the Council has made a commitment to provide regular updates on progress against the actions and measures in the Climate Action Plan.

54. **A reduced engagement** – this has been discounted as we will not reach the climate action targets without wider community and business support.

Conclusions

55. We recommend this report is approved so that
- a. The Council commitment to Climate Action Plan progress and emissions reporting is delivered.
 - b. The process of the Climate Action Plan review as set out here is delivered.

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Appendices

- Appendix A - Climate Action Plan 2021/22 Progress Report (intro and progress)
Appendix B - Climate Action Plan 2021/22 Emissions Review.

Background Papers

The following documents have been relied on in the preparation of this report:

- Enfield's Climate Action Plan 2020.
2020/21 CAP Progress Report
2020/21 Carbon emissions report
[GLA's Climate Risks](#) Map